

**2008 ANNUAL PLAN
OF THE
HOUSING AND COMMUNITY DEVELOPMENT
MARSHALL, TEXAS**

CITY OF MARSHALL, TEXAS

Department of Planning and Community Development

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Accessibility to Housing and Community Development Plan

Citizens requiring auxiliary aids to receive this Housing and Community Development Plan may request those aids at the Department of Planning and Community Development at the address or telephone numbers listed below.

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EXECUTIVE SUMMARY TO THE 2008 ANNUAL PLAN

The National Affordable Housing Act of 1990 requires communities who receive Federal funds to develop a strategic plan to address identified needs for affordable and supportive housing within the community. The strategic plan consolidates into a single submission the planning and applications for four HUD programs. The City of Marshall receives funds annually from one of these programs, the Community Development Block Grant (CDBG) Program. The CDBG program provides funds to eligible communities to carry out a wide range of community development activities. These activities are required to be directed toward neighborhood revitalization, economic development and improved community facilities and services, primarily for low-income households. In 2005 Marshall prepared a five-year strategic plan, the Housing and Community Development Plan. Each year annual action plans are prepared. This annual plan is the fourth year (2008) annual plan. This 2008 Annual Plan describes a specific plan for investment of funds that will be available during the 2008 program year. The 2008 program year begins June 1, 2008, and ends May 31, 2009. The city has been allocated \$411,221 in CDBG funds for 2008 program year activities.

This executive summary has been prepared to facilitate citizen review and comment. The summary includes the objectives and outcomes identified in the plan and an evaluation of past performance. The executive summary also includes a summary of the citizen participation process, public comments received and efforts made to broaden public participation in the community development planning process.

Objectives and Outcomes Identified in the Plan

Table 1-Performance Outcome and Objectives on Page 3 of this summary provides information on the specific objectives to be undertaken in the 2008 program year. The objectives are grouped by activity categories. The table also identifies objective and outcome categories and outcome indicators as required by Federal regulations.

Evaluation of Past Performance

As we have entered the second year of the 5-year plan, the city's goal was to be 40% complete. As of the 2006 PY, five of the funded activities met or exceeded the established goals (Street Improvement, Housing Rehabilitation, Demolition of Condemned Structures, Literacy Center and Boys and Girls Club). Two are not reaching the goals set (First Time Homebuyer and Code Enforcement). First Time Homebuyer activity is 23% complete. In the future we plan to advertise the program on the City's website, the information channel and also visit with local mortgage companies and banks, informing them of the program and what it has to offer. Code Enforcement is the second activity that is 32% completed. In the future we will possibly rearrange duties of staff to provide more clerical support for officers, allowing the officers more time in the field. During the FY 2006, the overall performance goals for all activities were accomplished at a rate of 66.6%.

Citizen Participation

The 2008 Annual Plan was developed by evaluating the strategies contained in the five-year Housing and Community Development Plan and developing a proposed course of action around strategies to be addressed in the 2008 program year. A meeting was held with the directors of various city departments to discuss actions to be taken based on the five-year strategies. The Community Development Advisory Committee, a committee appointed by the Marshall City Commission to assist with planning the CDBG program, held a public hearing for citizens to discuss their needs and to comment on the past use of the funds. A notice of public hearing was published in the Marshall News Messenger on January 15, 2008. Provisions were made to accommodate requests for auxiliary aids to assist the handicapped or non-English speaking persons wishing to participate in the public hearing. The Community Development Advisory Committee held a public hearing on January 31, 2008 at Marshall City Hall.

The following citizen comments were received prior to preparation of the proposed Annual Plan:

- Funds for Carbon Monoxide Detectors – Request by Marshall Fire Department
- Funds for Propane for Senior Citizen, Insulin for individuals who have applied for Disability and cannot receive assistance from Indigent Care and Bus tickets for individuals to the Longview Shelter – Requested by Bridge of Compassion
- Funds for Literacy - Requested by Marshall-Harrison County Literacy Center
- Boys and Girls Club Funding for Teen Night - Requested by Boys and Girls Club

The second step taken by the Community Development Advisory Committee was to agree on the strategies to be pursued during the coming year and projects to be included in the annual plan to implement the strategies. These became the draft of the 2008 Annual Plan.

Following development of the draft budget, a summary of the budget was published in the Marshall News Messenger on February 10, 2008. The budget was also made available to view at the Department of Planning and Community Development, City Hall. The same provisions for auxiliary aids to assist the handicapped or non-English speaking persons were provided.

The 30-day comment period will begin on April 18, 2008 and ending on May 19, 2008. The Annual Plan is available to view at the Department of Planning and Community Development, City Hall; Marshall Public Library, 300 S. Alamo Blvd; and on the city's website at www.marshalltexas.net.

The city publishes notices in the newspaper to broaden public participation in the development of the annual plan. News coverage of the public hearings also broadens public participation.

Table 1. Performance Outcome and Objectives				
Objective Category	Specific Objectives	Overall Objective Categories	Outcome Categories	Specific Outcome Indicators
Housing	H1 Improve the housing conditions for low to moderate-income homeowners living in substandard conditions and seek to reduce instances of overcrowding through rehabilitation of owner-occupied homes.	Decent Housing	Availability/Accessibility	2 Housing units rehabilitated
	H2 Increase the opportunity for low- to moderate-income persons to become homeowners through down payment and closing cost assistance.	Decent Housing	Affordability	3 LMI households assisted
Public Services	PS1.1 Participate in funding activities to meet identified public service needs, which are currently not receiving funding or to fill a gap in funding by providing funding by funding provision of carbon monoxide and smoke detectors.	Suitable Living Environment	Availability/Accessibility	35 LMI households served
	PS1 Participate in funding activities to meet identified public service needs, which are currently not receiving funding or to fill a gap in funding by providing funding to nonprofit agency for literacy education	Suitable Living Environment	Availability/Accessibility	20 people served
	PS1 Participate in funding activities to meet identified public service needs, which are currently not receiving funding or to fill a gap in funding by providing funding to nonprofit for youth activities.	Suitable Living Environment	Availability/Accessibility	50 LMI youth served
Public Facilities	PF1 Provide ongoing, systematic improvements to streets to 1) improve the quality of existing streets to reduce future costs; 2) protect the capital investment in neighborhood streets; and 3) through construction of new street to support construction of homes for low- to moderate-income families to provide access to affordable housing.	Suitable Living Environment	Availability/Accessibility	900 LMI people served.

	PF2 Initiate improvements to parks facilities and recreational opportunities that will improve existing public parks in low to moderate income neighborhoods.	Suitable Living Environment	Sustainability	Addressed in previous years
Other Community Development Needs	ON1 Encourage reinvestment in low- to moderate-income neighborhoods through enforcement of codes which will lead to improved property appearance and a decrease in the number of vacant substandard structures.	Suitable Living Environment	Sustainability	800 LMI people served
	ON2 Clear vacant, severely deteriorated structures from low to moderate-income neighborhoods when rehabilitation of the units is not possible.	Suitable Living Environment	Availability/accessibility	Not a need in this PY

2008 ANNUAL PLAN

The National Affordable Housing Act of 1990 requires communities to develop a strategic plan to address identified needs for affordable and supportive housing within the community. The strategic plan consolidates into a single submission the planning and applications for four HUD programs. These programs are the Community Development Block Grant, HOME Investment Partnerships, Emergency Shelter Grants, and Housing Opportunities for Persons with AIDS. The plans are to be developed to assure linkage between the planning process for the HUD programs, local ongoing planning efforts, and other planning for related Federal or State programs.

The City of Marshall receives funds annually from the Community Development Block Grant (CDBG) Program. The CDBG program provides funds to eligible communities to carry out a wide range of community development activities. These activities are required to be directed toward neighborhood revitalization, economic development and improved community facilities and services, primarily for low- and moderate-income households. A moderate-income household is a household whose income does not exceed 80 percent of the median income for the community where they live. In 2008, a family of four with an annual income of \$39,050 or less is considered low income in Marshall. CDBG funds are required to be spent on activities that benefit a low-income family or person directly, benefit a low-income neighborhood, or eliminate slums or blighting conditions.

The City of Marshall is eligible to compete for funds from the other three HUD programs through the Texas Department of Housing and Community Affairs.

The Community Development Block Grant program is designed to primarily benefit low-income persons. Consequently, the goals of the program are oriented toward that objective. The needs of groups in the community who are not in the low-income category are not covered by the scope of the Community Development Block Grant program. The City of Marshall has a General Plan that takes a comprehensive approach to identifying needs in the community and outlining strategies to address these needs. Several documents make up the General Plan. Contained in one document that is labeled at the General Plan are goals, policies and objectives for all areas of concern in the community. Each area of concern has an implementation plan that addresses specific plans and programs to be accomplished to address issues and needs in that area of concern. In Marshall's General Plan, the Housing and Community Development Plan prepared for the CDBG program is an implementation plan.

The 2008 Annual Plan of the five-year consolidated Housing and Community Development Plan (2005-2009) describes a specific plan for investment of funds that will be available during the 2008 program year. The city has been allocated \$411,221 in CDBG funds for 2008 program year activities. The 2008 program year begins June 1, 2008, and ends May 31, 2009. This is the fourth year of the five-year plan. The Annual Plan is divided into the following sections:

Section I - Strategy Implementation; and,
 Section II - Other Actions to Implement the Five-Year Consolidated Plan and Fair Housing Plan

SECTION 1. STRATEGY IMPLEMENTATION

The Strategy Implementation describes the activities the City will undertake during the next year to address priority needs and strategies identified in the Housing and Community Development Plan, the City’s consolidated plan.

1.01 One-Year Plan for Addressing Affordable Housing Strategies and Non-Housing Community Development Strategies

Table 1 below contains information on the projects to be pursued in the 2008 program year with Community Development Block Grant funds. The Table lists each long-range strategy to be addressed in the 2008 program year. Under each strategy are the names of the projects to be undertaken to accomplish the strategy, a project number and a description of the project. The table also includes locations of the projects and the amount funded. Additional project information can be found in the Executive Summary- Table 1. Performance Outcome and Objectives, Appendix A-Tables, Table 3A – Summary of Specific Annual Objectives and Table 3C-Proposed Projects

Table 1 Summary of Strategies to Be Pursued and Projects to Accomplish Strategies 2008 Program Year

<u>Strategy/Proposed Project/Location</u>	<u>2008 Budget</u>
<p>Strategy: <u>Provide ongoing, systematic improvements to streets to (1) improve the quality of existing streets to reduce future costs; and (2) protect the capital investment in the neighborhood streets; and (3) provide access to affordable housing.</u></p> <p>Street Improvements (PF1) – Reconstruct Carthage and Palestine Streets from Walnut to Cedar; Locust and Oak Street from George Gregg to Esplanade; Center, Middle and Van Zandt from Grove to Franklin; Walnut and Spruce from George Gregg to Franklin; Hickory, Oak and Locust from George Gregg to Esplanade and Esplanade from Hickory to Cedar.</p>	<p>\$200,000</p>
<p>Strategy: <u>Increase the opportunities for low-to moderate-income households to become homeowners.</u></p> <p>Street Construction for an Affordable Housing Project (PF2) - Construct of a new street to provide access to affordable houses for low-to moderate-income persons on city owned lots. -- No streets are being constructed this year, addressed in previous years.</p>	
<p>Strategy: <u>Improve the housing conditions for low to moderate-income homeowners living in substandard housing and seek to reduce instances of overcrowding for large households through the rehabilitating of owner occupied homes.</u></p> <p>Housing Rehabilitation (H1) -Loans to low to moderate-income homeowners at 0% interest with forgivable provisions at expiration of 5-year term, if conditions met or emergency grants to low- to moderate-income homeowners. -- Citywide</p>	<p>120,921</p>

Strategy: Increase the opportunity for low-to-moderate households to become homeowners through the First Time Homebuyer Program.

First Time Homebuyer Down Payment and Closing Cost Assistance (H2) - Provides up to \$3,500 for payment of closing cost and up to one-half of down payment for low-to-moderate income households to purchase homes.

--Citywide

Strategy: Encourage reinvestment in low- to moderate-income neighborhoods through enforcement of codes which will lead to improved property appearance and a decrease in the number of vacant, substandard structures.

Code Enforcement (ON1) – Enforcement of code violations in low- to moderate-income neighborhoods. 63,800

-- Low- to moderate-income areas as defined by U. S. Census

Strategy: Clear vacant, severely deteriorated structures from low-to moderate-income neighborhoods when rehabilitation of the units is not possible.

Demolition of Condemned Structures (ON2)- Demolition of deteriorated, abandoned structures,

--Low-to moderate-income areas as defined by U.S. Census.

--No houses are to be demolished this year, addressed in previous years.

Strategy: Participate in funding activities to meet identified public service needs, which are currently not receiving funding or to fill a gap in funding with activities like youth services, literacy training, employment training, and other activities..

10,000

Literacy Center (PS1) -Assists Marshall-Harrison County Literacy Center with the cost of providing literacy education for adults including labor, supplies, materials and other administrative costs necessary to conduct the program

--Marshall-Harrison County Literacy Center, 700 West Houston

Boys and Girls Club Teen Night (PS1) -Provide partial funding for program that will give teenagers a positive place to go on Friday nights and after school. Activities will include tutoring, sports, movies and leaderships development. 51% of participants shall be low to moderate income. 5,000

-- 1500 Charleston Street

Carbon Monoxide Detectors (PS1) - Provide funding to purchase carbon Monoxide Detectors for installation in the homes of qualified low- to moderate-income families. 1,000

-- 303 W. Burleson

TOTAL \$411,221

FUNDS AVAILABLE

2008 Community Development Block Grant \$411,221

Program Income 0

TOTAL AVAILABLE \$411,221

1.02 Other Resources

Other resources, both Federal and non-Federal, expected to be made available to address priority needs and specific objectives identified in the Plan are as follows:

Federal Resources. Section 8 Rental Voucher Program funds are provided annually to the Marshall Housing Authority.

Other Resources. The City of Marshall allocates local public funds for several agencies that provide public services in the community. While it is not the

primary role of these agencies to reduce homelessness and chronic homelessness their services assist with reducing homelessness. The agencies are as follows:

- East Texas Council on Alcoholism and Drug Abuse
- The Crisis Center
- Women's Center of East Texas

1.03 Geographic Distribution

Map 1 in Appendix A indicates the geographic distribution of the projects to which the City will direct assistance during the 2008 program year.

The City will undertake two activities during the 2008 program year that will be directed to specific geographic areas. These activities are Code Enforcement and Street Improvements. Code Enforcement will be directed to CDBG eligible Census Tract Block Groups. Maps 1 and 2 in Appendix A indicate those areas and the location of the projects. This geographic area also includes areas of minority concentration as shown on the Map2. Street Improvements will be directed to the specific geographic area where the street to be constructed is located. This area is not in an area of minority concentration.

The City plans to dedicate 59 percent of 2008 funds to target areas. The activities to be dedicated to target areas are Code Enforcement (\$63,800) and Street Improvements (\$200,000).

1.04 One-Year Plan for Addressing the Needs of the Homeless, Chronic Homeless, Non-Homeless with Special Needs and Requirements of Violence Against Women Act

Homeless. During the 2008 program year the City will address the needs of the homeless by providing information about the availability of funding. The City will also provide technical assistance as requested by qualified organizations to apply for grants to fund programs for the homeless or to prevent homelessness. Funding is available through the Texas Department of Housing and Community Affairs and HUD. The City will encourage a coalition approach so overlapping services will not occur. Information and technical assistance will be provided to entities involved in the development of programs that 1) address emergency shelter and transitional housing needs of homeless individuals and families; 2) address prevention of low to moderate-income individuals and families with children (especially those with incomes below 30 percent of median) from becoming homeless; and, 3) help homeless persons (including persons with special needs who require services to achieve and maintain independent living) make the transition to permanent housing and independent living.

Chronic Homeless. The City provides local public funds to East Texas Council on Alcoholism and Drug Abuse, an agency that works to treat substance abuse which is one of the underlying conditions that lead to chronic homelessness. In addition, a regional mental health agency, Sabine Valley Center, provides services to those with serious mental illness. They have a residential treatment hospital in Marshall as well as offering outpatient services. Sabine Valley Center also recently opened a rural health clinic in

Marshall that provides health care services with payment for the services based on ability to pay. During the 2008 program year the City will address the needs of the homeless by providing information about the availability of funding. The City will also provide technical assistance as requested by qualified organizations to apply for grants to fund programs for the homeless or to prevent homelessness. Funding is available through the Texas Department of Housing and Community Affairs and HUD. The City will encourage a coalition approach so overlapping services will not occur.

Non-Homeless with Special Needs. The City will address the supportive housing needs of non-homeless persons with special needs by providing information about the availability of funding and technical assistance as requested by entities involved in the development of programs and services for the homeless. The City will serve as a facilitator in the development of housing and services by other entities to meet needs, which have been identified through assessments.

Violence Against Women Act. While the City has does not have data that addresses the housing needs for victims of domestic violence, dating violence, sexual assault, and stalking it is expected that there would be a limited need in the community for housing for these victims. The City provides local public funds to two agencies with the goal to reduce violence against women. These agencies are the East Texas Crisis Center and The Women's Center of East Texas. The East Texas Crisis Center provides safety, shelter, and education for victims of family violence, sexual assault, and other violent crime. The Women's Center provides a hotline (24 hrs a day), emergency shelter, legal support and advocacy, community education, nonresidential support, peer counseling, and a clothing service. The Marshall Housing Authority is available to address the rental housing needs for women addressed under the Act.

SECTION 2: OTHER ACTIONS TO IMPLEMENT THE FIVE-YEAR CONSOLODATED PLAN

The U. S. Department of Housing and Urban Development requires annual plans to include a discussion of the actions that will be taken during the upcoming year in several areas. This section of the 2008 Annual Plan describes the actions and steps to be taken during the year as part of the city's five-year strategy in those areas. The areas are as follows:

- Foster and maintain affordable housing;
- Remove barriers to affordable housing;
- Develop institutional structure and enhance coordination;
- Reduce the number of poverty level families;
- Address obstacles to meet under-served needs;
- Foster public housing improvements and resident initiatives;
- Evaluate and reduce lead based paint hazards; and,
- Implement the Fair Housing Plan.

2.01 Foster and Maintain Affordable Housing

Two projects are to be undertaken during 2008 to foster and maintain affordable housing. The first project is owner-occupied housing rehabilitation. The limited scope of the rehabilitation is such that following rehabilitation these structures will remain affordable for the low to moderate income. A second activity is code enforcement, which maintains the affordable housing stock in low and moderate-income areas by enforcing building code requirements for existing housing.

2.02 Remove Barriers to Affordable Housing

The five-year plan states that there are no apparent public policies that affect the provision of affordable housing. Therefore, no strategy is necessary to remove or ameliorate any negative effects.

2.03 Develop Institutional Structure and Enhance Coordination

The five-year plan contained a description of the institutional structure, including private industry, nonprofit organizations, and public institutions through which the City will carry out the affordable and supportive housing strategy. The discussion also assessed the existing strengths and gaps in the delivery system and set forth a plan for improvement. The five-year strategy stated that the participation by housing providers in an interagency council of social service organizations for the low to moderate income would improve the institutional structure. The interagency council also provides an excellent avenue for coordination between public and private housing and social service agencies. During the 2008 program year the City will encourage continued participation by housing providers in the interagency council.

2.04 Reduce the Number of Poverty Level Families

The City of Marshall's goals for reducing the number of households with incomes below the poverty line is to provide opportunities for education and employment. To accomplish this goal the city has informally adopted two policies to achieve this goal. First, the community must have jobs available that pay good wages. Second, in order for the citizens of the community to benefit from the availability of skilled jobs that have higher wages they must have high quality training in basic academic skills and advanced technologies that are in demand by industry. A CDBG funded project, Marshall-Harrison County Literacy, provides literacy education.

2.05 Address Obstacles to Meet Under-served Needs

The city will work to reduce identified obstacles to meet under-served needs in the community. While no specific obstacles have been identified, should any become apparent during the 2008 program year, an effort will be made to understand what is causing the obstacles and work to correct the cause of the obstacles.

2.06 Public Housing Improvements and Resident Initiatives

Needs of Public Housing Residents The City of Marshall will look to the Marshall Housing Authority Board of Directors and staff to assess and then address the needs of public housing residents. The City will provide technical assistance as requested and offer other assistance as needed to assist the Housing Authority meet the needs of public housing residents.

Management and Operation The Marshall Housing Authority, the public housing authority for the city, has been taking action to improve the management and operation of public housing units, including initiatives to involve residents in the management of public housing. The City of Marshall will continue to offer its support to the Marshall Housing Authority as it works to improve the management and operation of public housing.

Living Environment The Marshall Housing Authority has also been taking action to improve the living environment for public housing residents. The City of Marshall will continue to offer its support to the Marshall Housing Authority as it works to improve the living environment for public housing residents.

Homeownership In coordination with the Marshall Housing Authority, the city will encourage public housing residents to participate in homeownership programs. The City and the Marshall Housing Authority participate with the Texas Housing Counselors Association to provide first-time homebuyer classes. The residents of public housing will be informed of first-time homebuyer programs and other programs that may be developed to help the low to moderate income become homeowners.

2.07 Evaluate and Reduce Lead Based Paint Hazards

The actions to be taken to evaluate and reduce lead-based paint hazards were described in the five-year strategy. The city will focus on two areas during the 2008 program year to evaluate and reduce lead-based paint hazards. First, to better inform the general public about lead-based paint, information will be made available at no cost to residents of the city on lead-based paint. The second area in which lead-based paint hazard reduction will be pursued will be in the activities undertaken by the City. In all housing related activities pursued by the City, the presence of lead based paint will be determined and actions taken to eliminate the paint when it is found.

2.08 Annual implementation of the Fair Housing Plan

The City will undertake the following actions during the 2008 program year to implement the fair housing plan:

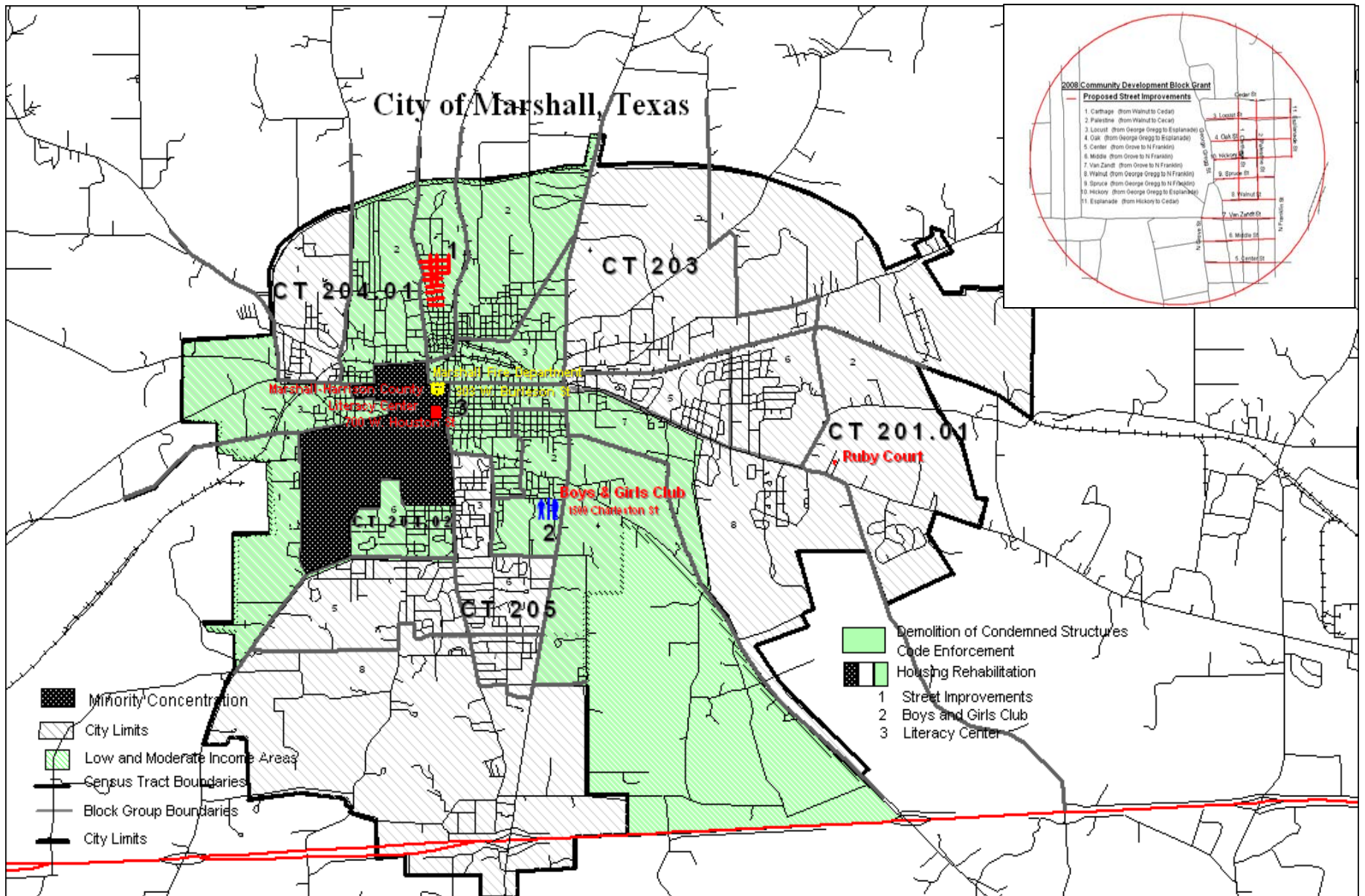
- Continue Fair Housing Hotline and educational efforts including advertisement in For Rent/For Sale classifieds in local newspaper; tag lines on city letterhead; proclamation and other special events during Fair Housing Month; and, other educational efforts
- Form a subcommittee of the Community Development Advisory Committee (CDAC) with additional appointments through the City Commission to address the need for fair housing education. The CDAC subcommittee in partnership with the Marshall Housing Authority should develop new outreach, education, or information programs and activities to promote fair housing opportunities for particular segments of the community. This action will target lower income persons who are more prone to fair housing discrimination. This action will address the identified impediment of insufficient fair housing education.

- Implementation of the Affordable Site Built Housing Program to address the identified impediment of insufficient affordable housing. This program is a partnership between the City of Marshall, the Marshall Housing Authority, Bancorp South and builders. The City of Marshall provides low cost in-fill lots and infrastructure where needed. The City also provides assistance with down payment and closing costs through the CDBG funded activity. The Marshall Housing Authority provides first-time homebuyer counseling for potential homebuyers and locally administers the Section 8 Homeownership Assistance Program that helps homebuyers meet debt-to-income ratios. The for-profit developer constructs affordable homes on the in-fill lots. The bank provides a non-traditional mortgage through its Community Pride Loan Program which is designed to help low-to-moderate income families qualify for a home loan.

MONITORING

The City will monitor performance based upon the goals set in the Consolidated and Annual Plan and statutory and regulatory requirements. Based upon the goals set, our activities will be carried out in a timely manner. The City will monitor activities to make sure that funds are being spent accurately and timely. The city will conduct monitoring reviews on an annual basis on our sub-recipients to determine if the program is being carried out in accordance with the Housing and Urban Development Plan and statutory and regulatory requirements. This monitoring review will cover programs administered by the City with funds received from HUD. All housing projects are maintained in individual files where documentation is kept in each file. In addition, the monitoring will include a review of information being submitted to HUD to assure that it's correct and complete. A report will be prepared on the results of the monitoring. Documentation of the monitoring and a copy of the report will be maintained by the city. During the 2008 Program Year the City will conduct on-site monitoring of the Literacy Center project, the Boys and Girls Club Teen Night Program and Fire Department-Carbon Monoxide Detector project. Monitoring will take place between March 1st and March 31st of the 2008 program year.

APPENDIX A
HOUSING AND COMMUNITY DEVELOPMENT PLAN
2008 ANNUAL PLAN
GEOGRAPHIC DISTRIBUTION



**APPENDIX B
HOUSING AND COMMUNITY DEVELOPMENT PLAN
2008 ANNUAL PLAN**

**FORMS AND TABLES REQUIRED BY
U. S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT**

- I. Funding Sources
- II. Application for Federal Assistance
- III. Tables:
 - Table 3A – Summary of Specific Annual Objectives
 - Table 3B – Annual Housing Completion Goals
 - Table 3C – Proposed Projects

Funding Sources

Entitlement Grant (includes reallocated funds)

CDBG	\$411,221	
ESG	\$0	
HOME	\$0	
HOPWA	\$0	
Total		\$411,221

Prior Years' Program Income NOT previously programmed or reported

CDBG	\$0	
ESG	\$0	
HOME	\$0	
HOPWA	\$0	
Total		\$0

Reprogrammed Prior Year's Funds

CDBG	\$0	
ESG	\$0	
HOME	\$0	
HOPWA	\$0	
Total		\$0

Total Estimated Program Income \$0

Section 108 Loan Guarantee Fund \$0

TOTAL FUNDING SOURCES \$411,221

Other Funds \$0

Submitted Proposed Projects Totals \$411,221

Un-submitted Proposed Project Totals \$0

Table 3A Summary of Specific Annual Objectives

Specific Obj. #	Outcome/Objective Specific Annual Objectives	Sources of Funds	Performance Indicators	Program Year	Expected Number	Actual Number	Percent Completed
DH-1 Availability/Accessibility of Decent Housing							
H-1	Improve the housing conditions for low and moderate income (LMI) homeowners living in substandard housing and seek to reduce instances of overcrowding for large households through the rehabilitation of owner-occupied housing. (Strategy #2)	CDBG	Number of housing units rehabilitated for LMI households	2005	3	3	100
				2006	3	4	133
				2007	3		
				2008	2		
				2009	3		
MULTI-YEAR GOAL				14	7	50	
DH-2 Affordability of Decent Housing							
H-2	Provide up to \$3,500.00 in down payment and closing cost assistance to low and moderate income first-time homebuyers to increasing the possibility of low income families becoming homeowners. (Strategy #4)	CDBG	Number of LMI households assisted	2005	8	6	75
				2006	8	3	38
				2007	8		
				2008	3		
				2009	8		
MULTI-YEAR GOAL				35	9	26	
SL-1 Availability/Accessibility of Suitable Living Environment							
PS-1.2	Provide partial funding for a program that will give teenagers a positive place to go after school and on Friday nights. (Strategy # 6)	CDBG	Number of LMI youth served	2005	50	55	110
				2006	50	90	180
				2007	50		
				2008	50		
				2009	50		
MULTI-YEAR GOAL				250	145	58	

Table 3A Summary of Specific Annual Objectives

Specific Obj. #	Outcome/Objective Specific Annual Objectives	Sources of Funds	Performance Indicators	Program Year	Expected Number	Actual Number	Percent Completed
SL-3 Sustainability of Suitable Living Environment							
PF-1	Improvements to streets in low to moderate income areas and provide access to affordable housing. (Strategy #1)	CDBG	Number of LMI people served or when providing access to affordable housing number of LMH served.	2005	900	900	100
				2006	900	666	74
				2007	6		
				2008	900		
				2009	900		
MULTI-YEAR GOAL				3,606	1566	43	
SL-3 Sustainability of Suitable Living Environment							
ON-2	Clear vacant, severely deteriorated structures from low to moderate income neighborhoods when rehabilitation of the unit is not possible. (Strategy # 3)	CDBG	Number of structures demolished.	2005	15	22	146
				2006	15	27	180
				2007	15		
				2008	0		
				2009	15		
MULTI-YEAR GOAL				60	49	82	
SL-3 Sustainability of Suitable Living Environment							
ON-1	Encourage reinvestment in low to moderate income neighborhoods through enforcement of codes which will lead to improved property appearances and a decrease in the number of vacant and substandard structures. (Strategy # 5)	CDBG	Number of code violations investigated.	2005	800	375	46
				2006	800	284	36
				2007	800		
				2008	800		
				2009	800		
MULTI-YEAR GOAL				4,000	659	16	

Table 3A Summary of Specific Annual Objectives

Specific Obj. #	Outcome/Objective Specific Annual Objectives	Sources of Funds	Performance Indicators	Program Year	Expected Number	Actual Number	Percent Completed
SL-3 Sustainability of Suitable Living Environment							
PS-1.3	Participate in funding activities to meet identified public service needs which are not currently funded or to fill a gap in funding through the provision of smoke and carbon monoxide detectors. (Strategy # 6)	CDBG	Number of LMI people served.	2005	0	0	
				2006	0	0	
				2007	150		
				2008	35		
		2009					
MULTI-YEAR GOAL				185	0	0	
ED-1 Availability/Accessibility of Economic Opportunity							
PS-1.1	Provide GED/ESL educational services to illiterate adults in the City of Marshall to improve economic opportunities for low and moderate income persons. (Strategy # 6)	CDBG	Number of LMI people served.	2005	20	20	100
				2006	20	142	710
				2007	20		
				2008	50		
		2009	20				
MULTI-YEAR GOAL				100	162	162	

Proposed Projects (3C)			
Annual Action Plan Planned Project Results			
Outcomes and Objectives	Performance Indicators	Expected Number	Activity Description
DH-1	Improve housing quality for low and moderate owners.	2	Housing Rehabilitation
DH-2	Improve affordability of homeownership.	3	First-time Homebuyers
SL-1	Improve public facilities in low income areas.	50	Boys and Girls Club
SL-3	Improve public facilities in low and moderate income areas.	900	Street Improvements
SL-3	Homeowners taking more pride in their homes.	800	Code Enforcement
SL-3	Saved lives by providing devices that will serve as warnings tools	35	Smoke and Carbon Monoxide Detectors
ED-1	Illiterate adults improve skills to live independently.	50	Literacy Center
*Use one of 9 outcome/objective categories			
	Availability/Accessibility	Affordability	Sustainability
Decent Housing	DH-1	DH-2	DH-3
Suitable Living Environment	SL-1	SL-2	SL-3
Economic Opportunity	EO-1	EO-2	EO-3

**APPENDIX C
HOUSING AND COMMUNITY DEVELOPMENT PLAN
2008 ANNUAL PLAN**

**CERTIFICATIONS REQUIRED BY
U. S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT**

CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

Affirmatively Further Fair Housing -- The jurisdiction will affirmatively further fair housing, which means it will conduct an analysis of impediments to fair housing choice within the jurisdiction, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting that analysis and actions in this regard.

Anti-displacement and Relocation Plan -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, and implementing regulations at 49 CFR 24; and it has in effect and is following a residential antidisplacement and relocation assistance plan required under section 104(d) of the Housing and Community Development Act of 1974, as amended, in connection with any activity assisted with funding under the CDBG or HOME programs.

Drug Free Workplace -- It will or will continue to provide a drug-free workplace by:

1. Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the grantee's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
2. Establishing an ongoing drug-free awareness program to inform employees about -
 - (a) The dangers of drug abuse in the workplace;
 - (b) The grantee's policy of maintaining a drug-free workplace;
 - (c) Any available drug counseling, rehabilitation, and employee assistance programs;and
 - (d) The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;
3. Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph 1;
4. Notifying the employee in the statement required by paragraph 1 that, as a condition of employment under the grant, the employee will -
 - (a) Abide by the terms of the statement; and
 - (b) Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;

5. Notifying the agency in writing, within ten calendar days after receiving notice under subparagraph 4(b) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title, to every grant officer or other designee on whose grant activity the convicted employee was working, unless the Federal agency has designated a central point for the receipt of such notices. Notice shall include the identification number(s) of each affected grant;

6. Taking one of the following actions, within 30 calendar days of receiving notice under subparagraph 4(b), with respect to any employee who is so convicted -

(a) Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or

(b) Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency;

7. Making a good faith effort to continue to maintain a drug-free workplace through implementation of paragraphs 1, 2, 3, 4, 5 and 6.

Anti Lobbying -- To the best of the jurisdiction's knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;

2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and

3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all sub awards at all tiers (including subcontracts, sub grants, and contracts under grants, loans, and cooperative agreements) and that all sub recipients shall certify and disclose accordingly.

Authority of Jurisdiction -- The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

Consistency with plan -- The housing activities to be undertaken with CDBG funds are consistent with the strategic plan.

Section 3 -- It will comply with section 3 of the Housing and Urban Development Act of 1968, and implementing regulations at 24 CFR Part 135.

Frank D. Johnson
City Manager

Date

Specific CDBG Certifications

The Entitlement Community certifies that:

Citizen Participation -- It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

Community Development Plan -- Its consolidated housing and community development plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that provide decent housing, expand economic opportunities primarily for persons of low and moderate income. (See CFR 24 570.2 and CFR 24 part 570)

Following a Plan -- It is following a current consolidated plan (or Comprehensive Housing Affordability Strategy) that has been approved by HUD.

Use of Funds -- It has complied with the following criteria:

1. Maximum Feasible Priority. With respect to activities expected to be assisted with CDBG funds, it certifies that it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low and moderate income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include activities which the grantee certifies are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available);
2. Overall Benefit. The aggregate use of CDBG funds including section 108 guaranteed loans during program year(s) 2008, a period consisting of one program year, shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period;
3. Special Assessments. It will not attempt to recover any capital costs of public improvements assisted with CDBG funds including Section 108 loan guaranteed funds by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

The jurisdiction will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108, unless CDBG funds are used to pay the proportion of fee or assessment attributable to the capital costs of public improvements financed from other revenue sources. In this case, an assessment or charge

may be made against the property with respect to the public improvements financed by a source other than CDBG funds. Also, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

Excessive Force -- It has adopted and is enforcing:

1. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
2. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction;

Compliance With Anti-discrimination laws -- The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 USC 2000d), the Fair Housing Act (42 USC 3601-3619), and implementing regulations.

Lead-Based Paint -- Its notification, inspection, testing and abatement procedures concerning lead-based paint will comply with the requirements of 24 CFR §570.608;

Compliance with Laws -- It will comply with applicable laws.

Frank D. Johnson
City Manager

Date

APPENDIX TO CERTIFICATIONS

INSTRUCTIONS CONCERNING LOBBYING AND DRUG-FREE WORKPLACE REQUIREMENTS:

A. Lobbying Certification

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

B. Drug-Free Workplace Certification

1. By signing and/or submitting this application or grant agreement, the grantee is providing the certification.

2. The certification is a material representation of fact upon which reliance is placed when the agency awards the grant. If it is later determined that the grantee knowingly rendered a false certification, or otherwise violates the requirements of the Drug-Free Workplace Act, HUD, in addition to any other remedies available to the Federal Government, may take action authorized under the Drug-Free Workplace Act.

3. Workplaces under grants, for grantees other than individuals, need not be identified on the certification. If known, they may be identified in the grant application. If the grantee does not identify the workplaces at the time of application, or upon award, if there is no application, the grantee must keep the identity of the workplace(s) on file in its office and make the information available for Federal inspection. Failure to identify all known workplaces constitutes a violation of the grantee's drug-free workplace requirements.

4. Workplace identifications must include the actual address of buildings (or parts of buildings) or other sites where work under the grant takes place. Categorical descriptions may be used (e.g., all vehicles of a mass transit authority or State highway department while in operation, State employees in each local unemployment office, performers in concert halls or radio stations).

5. If the workplace identified to the agency changes during the performance of the grant, the grantee shall inform the agency of the change(s), if it previously identified the workplaces in question (see paragraph three).

6. The grantee may insert in the space provided below the site(s) for the performance of work done in connection with the specific grant:

Place of Performance (Street address, city, county, state, zip code)
401 South Alamo, Marshall, Harrison County, Texas 75670

Check ___ if there are workplaces on file that are not identified here.
The certification with regard to the drug-free workplace required by 24 CFR, Subpart F.

7. Definitions of terms in the Nonprocurement Suspension and Debarment common rule and Drug-Free Workplace common rule apply to this certification. Grantees' attention is called, in particular, to the following definitions from these rules:

"Controlled substance" means a controlled substance in Schedules I through V of the Controlled Substances Act (21 U.S.C.812) and as further defined by regulation (21 CFR 1308.11 through 1308.15);

"Conviction" means a finding of guilt (including a plea of nolo contendere) or imposition of sentence, or both, by any judicial body charged with the responsibility to determine violations of the Federal or State criminal drug statutes;

"Criminal drug statute" means a Federal or non-Federal criminal statute involving the manufacture, distribution, dispensing, use, or possession of any controlled substance;

"Employee" means the employee of a grantee directly engaged in the performance of work under a grant, including: (i) All "direct charge" employees; (ii) all "indirect charge" employees unless their impact or involvement is insignificant to the performance of the grant; and (iii) temporary personnel and consultants who are directly engaged in the performance of work under the grant and who are on the grantee's payroll. This definition does not include workers not on the payroll of the grantee (e.g., volunteers, even if used to meet a matching requirement; consultants or independent contractors not on the grantee's payroll; or employees of sub recipients or subcontractors in covered workplaces).